



LPSCC Executive Committee Meeting

Summary Minutes for June 7, 2011

I. Introductions, Announcements, and Approval of Minutes

LPSCC Executive Committee Members In Attendance

Sam Adams, Mayor of Portland
Judy Shiprack, Multnomah County Commissioner, District #3
Lane Borg, Director, Metropolitan Public Defenders
Karl Brimner, Director, County Mental Health Services
Drew Brosh for Dan Staton, Multnomah County Sheriff
Judge Julie Frantz, Chief Criminal Court Judge
Joanne Fuller, Chief Operating Officer
Karen Gray, Superintendent, Parkrose School District
Judy Hadley, Citizen Representative
Deborah Hansen, Regional Director, Oregon Youth Authority
Suzanne Hayden, Citizens' Crime Commission
Dwight Holton, Acting U. S. Attorney
Judge Jean Maurer, Presiding Circuit Court Judge
Diane McKeel, Multnomah County Commissioner, District #4
Annie Neal, Domestic Violence Coordinator
Roberta Phillip, for Multnomah County Chair Jeff Cogen
Chief Mike Reese, Portland Police Bureau
Michael Schrunck, District Attorney
Scott Taylor, Director, Department of Community Justice
Kathy Tinkle, Director, Department of County Human Services
Thuy Vanderlinde, Acting Assistant Director, Juvenile Services Division, Department of Community Justice
Judge Nan Waller, Chief Family Court Judge

LPSCC Staff

Matt O'Keefe, Analyst
Tom Bode, Research Associate

Mary-Margaret Wheeler-Weber,
Executive Assistant

Other Attendees

Dave Braaksma, MCSO
Doug Bray, Circuit Court Administrator
Gayle Burrow, Corrections Health
Lorena Campbell, Mental Health and Public Safety Subcommittee
Nancy Cozine, Oregon Judicial Department
Sharon Darcy, Pathfinders Oregon
Markely Drake, MCSO
Antoinette Edwards, Portland Mayor's Office
Carl Goodman, DCJ
Althea Gregory, Commissioner Smith's Office
Sandy Haffey, Mental Health and Public Safety Subcommittee
Tim Hartnett, CODA
Jason Heilbrun, County IT - Public Safety
Neal Japport, Oregon Judicial Department
Matthew Lashua, Commissioner Shiprack's Office
Bobbi Luna, MCSO
Shea Marshman, County Auditor's Office
Greg Moawad, OHSU Department of Public Safety
Elise Nicholson, County IT
Maureen Raczko, MCSO
Nate Reaver, MCSO
Charlene Rhyne, DCJ
Eric Sevoss, Cascadia
Kathleen Treb, DCJ
Corie Wiren, Commissioner McKeel's Office

Serving
Public
Safety
Agencies in
Multnomah
County

Commissioner Shiprack called the meeting to order. She welcomed the visiting members of the Criminal Justice Coordinating Council.

Announcements

Commissioner Shiprack requested LPSCC's support for the Health Department's application to the Centers for Disease Control STRYVE grant (Striving to Reduce Youth Violence Everywhere through Local Public Health Leadership). STRYVE seeks to increase the use of comprehensive youth violence prevention strategies based on the best available evidence. Roberta Phillip added that eligibility is limited to health departments, and the Health Department's Community Capacitation Center would administer the grant under Noelle Wiggins's leadership. The program would include planning and implementation over a five-year period, with a focus on North and Northeast Portland and outreach to the David Douglas area. There being no objection, Commissioner Shiprack asked Phillip to write a letter of support on behalf of LPSCC.

Minutes were approved as presented.

Follow-up to past LPSCC Discussion (Unfinished Business)

Research request process

Matt O'Keefe, LPSCC Analyst, updated the Executive Committee on a process to evaluate new research projects. This follows discussion at the May, 2011 LPSCC meeting on the need to prioritize research and analysis requests, particularly during the migration of DSS-J data to a new software platform over the next year. LPSCC staff will suggest a subcommittee, drawing from the DSSJ Policy subcommittee. A final proposal is pending Peter Ozanne's approval; he is currently out of the country.

Budget and legislative updates

Commissioner Shiprack invited members of the Executive Committee to give legislative and budget updates, noting any impact on public safety.

Mayor Sam Adams reported that the City of Portland's budget has been approved and will be adopted in one more vote. Crime prevention was not cut and there have been no significant to Portland Police Bureau services.

Commissioner Diane McKeel reported that four bills on human trafficking have reached the Governor's desk. Multnomah County has received notice from the White House Office of Faith Based and Neighborhood Partnerships for its work on human trafficking with faith based groups.

Judges Nan Waller and Jean Maurer said that the Multnomah County Circuit Court budget will be known in July or later. Doug Bray, Circuit Court Administrator, added that a substantial portion of judicial department funds in the current 2009-2011 biennium budget comes from a special fee bill dedicated to the operation of the judicial department rather than the general fund. Two companion bills, HB 2710 and HB 2712, would maintain the same levels of funding, but put the money back into to the general fund. Both bills are tied up in Ways and Means Committee.

Thuy Vanderlinde, Acting Assistant Director, Juvenile Services Division, Department of Community Justice, reported that her department awaits the finalized Multnomah County Budget. The state has indicated there will be minimal cuts.

Deborah Hansen, Regional Director, Oregon Youth Authority, is losing 250 close custody beds. Both Hillcrest/MacLaren and Oak Creek facilities are operating under capacity and will be downsized; the cuts will impact close custody staff. Federal matches have allowed them to increase their residential care.

Karen Gray, Superintendent, Parkrose School District, reported that voters passed the district's bond by six votes. Gray thanked the City of Portland and the County for supporting the Restorative Justice Program, now beginning its fourth year, and thanked the City for the Connect Scholarships. She would like to report to LPSCC in the future on the number of students who are remaining in school rather than being excluded as a result of these programs.

Kathy Tinkle, Director, Department of County Human Services, reported increased investments in prevention of domestic violence, housing and homeless programs, as well as the SUN service system. The department anticipates severe reductions to mental health, aging and developmental disability services when the state budget is finalized.

Annie Neal, Domestic Violence Coordinator, reported state cuts of 11 percent. On the legislative side, HB 2940 would make strangulation a class C Felony for offenders with a previous conviction for the same crime. Currently, Oregon is one of 12 states that classifies strangulation as a misdemeanor.

Scott Taylor, Director, Department of Community Justice, reported that the OYA has lost beds but is able to reduce the flow of youth into its facilities. DCJ is awaiting the final state budget, but are anticipating a \$30 million reduction in adult services statewide, most of which will be accomplished through workload and local control reductions. SB 416, which was discussed at the May 2011 LPSCC meeting, and would allow judges to direct a sub-set of offenders to local control probation, has been amended 12 times. There is still discussion of closing a prison as part of the bill.

Karl Brimmer, Director of the County Mental Health Services Division, reported that they expect an 11.5 percent cut to Medicaid. Funds from the state General Fund are now estimated to be reduced approximately 10 percent. HB 3650, establishing an integrated health care delivery system, should pass soon and will have a large impact on the division's services.

Mike Schunk, District Attorney, anticipates a loss of federal dollars, but the majority of his budget comes from county funds. His biggest concern is the Community Justice Department's budget, since 90 percent of his cases are resolved by pleas leading to supervision by the Department.

Joanne Fuller, the County's Chief Operating Officer, reported that Governor Kitzhaber's Early Learning Design Team, which she and Judge Waller sit on, is developing a more systemic way to target investments in early childhood learning. A centralized early childhood council will likely distribute funds in the future. Judge Waller added that the goal is for all Oregon children to be reading by the end of first grade, an achievement that is predictive of positive outcomes including high school graduation and success in staying out of the criminal justice system.

Lane Borg, Director, Metropolitan Public Defenders, reported that his office's contract goes through the end of the calendar year. His is beginning to see caseload reductions resulting from the District Attorney's reduction of some misdemeanors to violations. Lane reported that Ingrid Swensen, the Director of the Office of Public Defense Services, has said OPDS's budget is \$32 million short and that indigent defense throughout the state would run out of funds in 2013. But she's hopeful funds will be added back to OPDS's budget, and a shut down of defense services can be avoided. Lane added that Measure 11 filings are down.

The Executive Committee discussed whether state legislators are on track to balance the budget and speculated that larger cuts may be forthcoming in the second half of the biennium. Lar; Brimmer noted that the integrated health care model has led to savings in the third and fourth year

of adoption in other states, but that the transition to the model has up-front costs, which is a reason for concern.

Public Safety Brief

Materials: March/April 2011 LPSCC Public Safety Brief

Tom Bode, LPSCC Research Associate, presented the data from the March/April 2011 LPSCC Public Safety Brief: total arrests have decreased; alcohol and drug arrests have increased; the jail is not overcrowded; there were changes in how DCJ supervises DUI and high risk drug caseloads.

Future Public Safety Briefs will include data on supervision and recidivism rates for offenders managed by DCJ, a focus on gangs and gang violence, particularly during the summer, and Geographical Information System (GIS) data and mapping.

Matt O'Keefe, LPSCC Public Safety system Analyst, added that he has asked Tom to assemble an oversight subcommittee to review the Public Safety Brief quarterly and provide guidance and feedback. This proposal will be finalized and presented soon.

Streams of Offenders Analysis

Materials: Streams of Offenders Analysis draft

Matt O'Keefe began by recognizing the contributions of Sergeant Greg Stewart, Portland Police Bureau, Dave Braaksma, Sheriff's Office, and Laurie Abraham, District Attorney's Office. The Streams of Offenders Analysis draft report analyzes data from the Portland Police Bureau on municipal alcohol arrests made during the week of January 10-17, 2011, showing the movement of people through the county's criminal justice system from first contact through disposition and sentencing.

Matt noted that the Portland Police Bureau's information is passed on to DSS-Justice when a custody report is generated, but not when a person is taken to the Sobering Center instead of into custody. Mayor Adams asked why this is the case, noting that alcohol contacts are very time intensive for Portland Police. Elise Nicholson, County IT, responded that the data-sharing policies were established approximately ten years ago, when DSS-Justice was first created.

Mayor Adams invited Matt O'Keefe to attend his weekly meeting with the Chief and Director of Public Safety & Peacekeeping, Antoinette Edwards, to share his findings. The Mayor would also like to know the rate of repeat contacts with people taken to the Sobering Center.

Commissioner Shiprack suggested that the analysis could include associated costs to help demonstrate where more cost-effective interventions could be made, and added that it would be interesting to see where contacts are taking place on a map.

Mike Schrunk said that the recently-opened Bud Clark Commons / Resource Access Center offers an opportunity to think about ways of reorganizing the flow of municipal alcohol offenders to help them receive treatment or other assistance without bringing them into the justice system.

Suzanne Hayden, Director of the Citizens' Crime Commission, noted that the City of Portland is seeking an Alcohol Impact Area downtown from the OLCC. This would limit the sale of certain forms of alcohol associated with street drinking. Mayor Adams responded that the OLCC is considering the Alcohol Impact Area designation now.

Joanne Fuller stated that the County struggles with its capacity for treating people with addictions, and that it is important to determine the reasons why people are engaged in street drinking. For some municipal alcohol offenders, a citation and release is appropriate; but for others who are struggling with addiction a more appropriate disposition would take them from sobering to detoxification and then treatment.

Kathleen Treb, Deputy Director, Department of Community Justice, referred the group to a recently completed study on the use of medication to assist in the treatment of chronic alcoholics, "Vivitrol Evaluation Preliminary Findings." (The report was distributed to LPSCC members and attendees via email after the meeting.)

Mental Health and Public Safety Subcommittee Findings and Recommendations

Materials: Mental Health and Public Safety memorandum dated 6/7/2011; Gaines Intercept Model schematic.

Judge Julie Frantz and Joanne Fuller requested time on the July 2011 LPSCC agenda in view of the short time left to discuss the Subcommittee's recommendations, which were summarized in a draft memorandum.

The Subcommittee focused its work on the GAINES Center's Intercept 1 (Law Enforcement), and Intercept 2 (Initial detention/Initial court hearings) approaches, with the goal of diverting people with mental illnesses from the criminal justice system to more appropriate and effective services. The Subcommittee's research included data on twenty people who had been frequently booked in the first six months of 2010 and who had a mental health alert while in custody. The data originated from criminal justice, housing, treatment and mental health systems. The Subcommittee noted that the majority of the twenty people had a dual diagnosis, suffered from serious and chronic physical illnesses, and had a long history of contact with many or all of the agencies providing data.

At the next LPSCC meeting the Subcommittee will report further on its findings and recommendations.

The Executive Committee recognized Sandy Haffey who is retiring after over seventeen years working on mental health issues at Multnomah County.

Topics for the Next Meeting

- Mental Health and Criminal Justice Subcommittee
- Application of Measure 11 and mandatory minimum sentencing in Oregon
- Youth and Gang Violence Subcommittee update

Next LPSCC Meeting: July 5th, 2011.

Questions, comments or suggestions?

Contact Mary-Margaret Wheeler-Weber at mary.wheeler-weber@multco.us, 503-988-5659