

# LPSCC

## Executive Committee Meeting



*Summary Minutes for May 1, 2012*

### Introductions, Announcements, and Approval of Minutes

#### LPSCC Executive Committee Members In Attendance

Sam Adams, Mayor of Portland  
Lane Borg, Director, Metropolitan Public Defenders  
Judge Julie Frantz, Chief Criminal Court Judge  
Joanne Fuller, Chief Operating Officer  
Karen Gray, Superintendent, Parkrose School District  
Judy Hadley, Citizen Representative  
Deborah Hansen, Regional Director, Oregon Youth Authority  
Suzanne Hayden, Citizens' Crime Commission  
David Hidalgo, Interim Director, County Mental Health Services  
Diane McKeel, Multnomah County Commissioner, District #4  
Christina McMahan, Assistant Director, Dept. of Community Justice, Juvenile Services Division  
Susan Myers, Director, County Human Services  
Annie Neal, Domestic Violence Coordinator  
Roberta Phillip, for Multnomah County Chair Jeff Cogen  
Michael Schrunck, District Attorney  
Drew Brosh for Dan Staton, Multnomah County Sheriff  
Scott Taylor, Director, Department of Community Justice  
Judge Nan Waller, Presiding Circuit Court Judge

#### Other Attendees

Carl Goodman, DCJ  
Althea Gregory, Commissioner Smith's Office  
Eric Hendricks, Assistant Chief, Portland Police Bureau  
Erin Janssens, Chief, Portland Fire & Rescue  
Tess Jordan, FPD, OMF, City of Portland  
Matthew Lashua, Commissioner Shiprack's Office  
Steve March, County Auditor's Office  
Shea Marshman, Multnomah County Sheriff's Office  
Clay Neal, Mayor's Office  
Alison Noice, COCA, Inc.  
Yung Ouyang, Budget Analyst, City of Portland  
Nate Reaver, MCSO  
Andrew Scott, Financial Planning Manager, City of Portland  
Kathy Sevos, Volunteers of America  
Kathleen Treb, DCJ  
Lisa Turley, Director, City of Portland Bureau of Emergency Communications  
Kezia Wanner, Portland Financial Planning

#### LPSCC Staff

Peter Ozanne, Executive Director  
Matt O'Keefe, Analyst  
Mary-Margaret Wheeler-Weber, Executive Assistant

Serving  
Public  
Safety  
Agencies in  
Multnomah  
County

Mayor Adams called the meeting to order. The Executive Committee approved minutes from the April, 2012 LPSCC Executive Committee meeting.

### **Public Safety Budget Coordination**

Mayor Sam Adams introduced the topic of public safety budget coordination and referred the members to spreadsheets showing the budgets of local public safety agencies. Andrew Scott, Financial Planning Manager with the City of Portland, briefly reviewed the contents of the spreadsheets, which had been distributed to LPSCC in an earlier draft at a prior meeting. Peter Ozanne commented that State-funded agencies such as the courts and the public defense agencies should be included in budget discussions. Mayor Adams agreed, saying his staff would gather information from them.

Joanne Fuller provided an update on the status of Multnomah County's budget process. Levels of expected state and federal funding are known and departments have submitted proposed budgets to the Chair. The Chair will release his executive budget on Thursday, May 3<sup>rd</sup> and the Multnomah County Board of Commissioners will deliberate through May, with the goal of adopting a budget on May 31<sup>st</sup>.

Mayor Adams led a discussion of topics listed on a memo distributed by the City of Portland as follows.

### **Mental health and public safety issues**

Mayor Adams reminded the Executive Committee that the City of Portland and the State of Oregon are under investigation by the US Department of Justice Civil Rights Division (DOJ). The City invited the DOJ to conduct a review because of concerns about systemic racial bias in the criminal justice system, but DOJ has focused on incidents between police and people with mental illnesses. The DOJ has been looking into the State of Oregon's mental health system for approximately five years and, because the health system is decentralized, they have begun looking at other counties in Oregon. The DOJ began investigating the City of Portland approximately one year ago.

Mayor Adams said the DOJ is focusing on the role of emergency responders in the health system. Nationally, people are increasingly turning to police and fire departments for medical issues because hospitals have taken measures to reduce services to the uninsured in emergency rooms. DOJ will release its recommendations soon and has asked the City of Portland to develop ideas to improve the response to mental health crises. The City has been in conversations with Chair Cogen, Safer PDX and the State to develop solutions. As state health care transformation goes forward, the newly formed Coordinated Care Organizations may be able to implement some of the DOJ's recommendations.

### **River and land patrol**

Mayor Adams noted this item on the list of discussion topics, but there was no comment or discussion.

### **Jail ID technicians**

Tess Jordan distributed a white paper summarizing the City of Portland's research into the cost for non-sworn technicians who fingerprint inmates at the County jail and check for fingerprint matches in the Forensic Evidence Division. The City of Portland pays a little over \$1 million and Multnomah County pays approximately \$253,000 annually for these services. The City of Portland has researched booking fees as an alternative means of payment. The discussion of booking fees noted challenges to this approach.

## **Service Coordination Team**

The Service Coordination Team (SCT) was established in 2003 to work with people who are difficult to treat and have repeatedly failed other programs. Mayor Adams said that SCT has had good results and receives positive feedback from the community, especially from the neighborhoods around 82<sup>nd</sup> Avenue and Old Town/Chinatown. But it is expensive. The City of Portland pays approximately \$1.9 million for the program.

Scott Taylor commented that some of the numbers and details on the white paper distributed by the City of Portland regarding SCT may be incorrect or incomplete. Kathleen Treb explained that in 2003, when the program began, Multnomah County did not have the funds to support it, and Commissioner Randy Leonard offered the City's support. SCT uses beds at Volunteers of America and Central City Concern because there are no other beds available in the community. SCT also has a dedicated parole officer, not listed on the City's white paper.

Mayor Adams acknowledged that the numbers on SCT were not final or complete and said that additional information was needed. He said that the City funds the program because it is needed, in particular because of the hot-spot focus. Health and human services support are outside the City of Portland's charter. The City of Portland also funds \$250,000 for geographically-focused work by a District Attorney through the Drug Impact Area project.

Scott Taylor said that the conversation highlighted that the people treated by SCT do not necessarily fit into one jurisdiction. Kathleen Treb added that the population also includes people who are high users of primary health care.

Kathy Sevos said that non-profit agencies such as Volunteers of America are also able to leverage federal dollars. They address the problems of chronic inebriants and people who repeatedly commit petty crimes and are expensive for the system. She recalled that the need to target these types of chronic offenders was a topic of discussion at last month's LPSCC.

Tess Jordan reviewed the options for paying for the SCT as described in the white paper: Giving program oversight to another entity, such as the County; using existing staff to manage it rather than using one-time funds; applying state or federal asset forfeiture funds; shifting all or some of the beds to existing County programs; and combining the .5 FTE DA with the 1.0 FTE district working on Drug Impact Areas, which the City is also funding.

## **CHIERS and Hooper Sobering Station**

CHIERS is a roving van that transports intoxicated people to the Hooper Sobering Station. It is operated by Central City Concern and staffed by an emergency medical technician and a driver, both of whom are deputized to perform civil holds. The City of Portland funds it 100% at \$432,000 annually. The number of people transported by the CHIERS van declined from 2006-2011, but rose again in the current year.

Mayor Adams said there has been long-standing disagreement about who should fund CHIERS. The City of Portland benefits because it reduces the amount of time that emergency responders spend treating inebriants. Eliminating the van entirely would reduce costs because police officers can provide transportation at a lower cost, but would increase the potential for interactions between the police and people with mental illnesses, which would be at odds with DOJ's anticipated recommendations and the Bazelon Project. Another possibility is to reduce the hours of operation, which are currently 7:30 AM – 11:45 PM. The City has not estimated the potential savings from changing the hours.

Joanne Fuller said that Central City Concern staff have said that they believe the reduction in the use of CHIERS resulted from the City Attorney's legal opinion that CHIERS could not provide transportation from private property, including from hospital emergency rooms, to mental health

facilities. There have been discussions at Safer PDX about whether the legal opinion might be reexamined to increase the use of CHIERS. Mayor Adams said they would look into it.

Hooper Sobering Station provides a medically supervised place for individuals to detox. The cost is currently split evenly between the City of Portland and Multnomah County, at \$629,000 each. During 2008-2010, when the County experienced a fiscal crisis, area hospitals also contributed funding. Hooper diverts some people from more costly hospital care, but the hospitals have indicated a lack of interest in renewing their financial contribution. Mayor Adams said that the City of Portland may consider a health care provider tax, although that is not a preferred funding mechanism.

### **Developing data resources and capacity for sharing them across public safety agencies.**

Peter Ozanne reminded the Executive Committee of the high levels of interagency data sharing occurring in LPSCC's DSS-Justice data warehouse, especially due to the cooperation of the City of Portland and the Police Bureau. As a result, DSS-J serves as a national model that many other counties wish for. He cited network analysis and gang enforcement as examples of recent data collaboration between LPSCC members. While the technology and infrastructure for data sharing and analysis is in place, policy leaders must demand and use the data for DSS-J to realize its full potential.

### **Training alignment opportunities**

The Police Training Center is being renovated and will lead to more opportunities for joint training. Drew Brosh noted MCSO's active participation in exploring both of the foregoing opportunities.

### **Opportunities for standardization and joint purchasing of equipment, supplies, services and technologies to achieve competitive pricing**

Mayor Adams noted this item on the list of discussion topics, but there was no comment or discussion.

### **Discussion**

Mayor Adams acknowledged that it is difficult to tackle challenging budget issues during the larger budget processes, but asked for the group's assistance in developing a timeline that would help him with his goal of balancing the City's budget for the next fiscal year. Joanne Fuller said that it would be difficult to make changes to the County's budget when the Chair had drafted has already developed his executive budget, which would be released in two days. She welcomed an ongoing conversation and said that a joint budgeting process was appropriately part of the long-term work of LPSCC. She noted that the process would also include negotiations between the Board of Commissioners and Portland City Council. Mayor Adams asked if amendments to the County's budget were an option. Joanne Fuller responded that if the City could not fund the Service Coordination Team, for example, the County did not have a reserve of money to do so, but would respond when the City releases its budget.

Mayor Adams emphasized that he felt the situation warranted a more urgent and immediate response by everyone at the table. After group discussion of the timeline, Mayor Adams said that he would follow up with Chair Cogen.

*Related materials are available on the LPSCC website: <http://web.multco.us/lpscc/executive-committee-meeting-may-1-2012>: Multnomah County public safety agency combined financial statement (spreadsheet); list of discussion topics; CHIERS-Sobering Station Background whitepaper; Jail ID Technicians whitepaper; Service Coordination Team whitepaper.*

**Next LPSCC Executive Committee Meeting: June 5th, 2012, 7:30-9:00 am.**

**Questions, comments or suggestions?** Contact Mary-Margaret Wheeler-Weber at [mary.wheeler-weber@multco.us](mailto:mary.wheeler-weber@multco.us), 503-988-5659