

Policy Team Meeting – #2 Meeting

Minutes
Wednesday, July 15, 2015, 12-1:30pm
Attendance:

Debroah Kafoury	County Commissioner	Chair
Judy Shiprack	County Commissioner	District 3
Mathew Lashua	District 3	Chief of Staff
Julie Frantz	Circuit Court	Chief Criminal Judge
Ed Jones	Circuit Court	Judge (incoming Chief Criminal Judge)
Kevin Modica	Portland Police Bureau	Assnt. Chief
Linda Yankee	Sherriff's Office	Chief Deputy
Shea Marshman	Sherriff's Office	Director of Research & Planning
Dave Braaksma	Sherriff's Office	Research/Evaluation Analyst Senior
Christina McMahan	Dept. Community Justice	Division Director 2
Pat Schreiner	Dept. Community Justice	Manager Senior
Jeff Howes	District Attorney	Deputy DA First Assnt.
Joanne Fuller	Health Dept.	Director
David Hidalgo	Mental Health & Addiction Services Divs.	Divs. Director
C.J. Robins	City of Portland, Black Male Achievement	Director
Justin Robinson	City of Portland, Black Male Achievement	Intern
Tim Hartnett	CODA	Executive Director
Suzanne Hayden	Citizens Crime Commission	Executive Director
Katie Dunn	Metropolitan Public Defender	Senior Attorney
Ben Duncan	Office of Diversity & Equity	Director
Jessica Morkert-Shibley	Communications Office	Public Affairs Coordinator
Abbey Stamp	Local Public Safety Coordinating Council	Executive Director
Christina Youssi	Local Public Safety Coordinating Council	Executive Assnt.
Lindsay Stover	Mental Health & Addiction Services Divs.	Program Specialist Senior

A.) Introductions:

Partners stated organization, role, and interest in project.

B.) Vision/ Principles: *(See, Attachment: A)*

- Abbey gave overview of the first Site Visit (June 29th - 30th) and the process to develop the draft Vision/ Principles Statement.
- Policy Team reviewed draft and discussed edits.
- Lindsay will finalize document and include as an attachment to the Implementation Proposal.

C.) Systems Mapping:

- The Operations Team spent around 9 hours developing this draft map over the site visit and a follow-up meeting.
- Map will go out to operations team who will make final comments and then Policy Team will review a more finalized map before July 29th Site Visit.

D.) Review of Operations Team Prioritization Recommendations: *(See, Attachment: B)*

- "Open Booking" is the wrong term as it refers to the physical layout/ openness of the jail booking



- area to allow for quicker, safer processing.
 - “No Cite and Release” is the policy that shifted the way law enforcement officers now take the majority of all individuals to booking to be processed (fingerprinted, Warrants check, etc.) instead of citing and releasing them.
- MH treatment is voluntary – so when we say there is not adequate treatment (slots), part of it increasing motivation/ need for navigators to assist with system
 - Question: are folks getting into treatment when they are on conditional release to treatment and how long do they spend in jail waiting for a treatment bed to open up?

E.) Prioritization of RED:

Abbey recapped an update from Lore from a recent meeting: MacArthur is interested in jurisdictions that are ready to tackle disparities within the criminal justice system. Not many planning sites are prepared/ ready to do this from a system-wide standpoint. This could distinguish our Implementation Proposal if we choose to address this issue.

- Burns Institute released a recent report that included a decision-point analyst on San Francisco adult Criminal Justice system, which surfaced great disparities.
- In Multnomah County, Juvenile has made progress on this issue and so we could apply the lessons learned to the adult system.

Discussion Points:

Plan would be to use the data collected in the Aggregate Data Template to do a decision point analysis to surface RED issues among the various points in the system. Target 1-2 points where the most disparities exists and develop strategies around those issue. Naturally the low-level offenders and behavioral health issues will surface.

- Analysis of each decision point for a driver of RED, what portion of the disparity is driven by a particular decision point. (This is an example from Juvenile)
- Overlaps between our three focus areas – they are inextricably linked, but it is important to not overlook the impact of behavioral health issues on the jail population.
- African Americans are over-represented: Jail Feasibility Study
- Comment regarding Dr. John Powell’s work to identify the root causes of disparities in systems. Equity & Empowerment Lens could be used to address these root causes and develop strategies.
- LEAD system (diversion at the door) provides good example. Is it possible to intentionally look at targeted communities and develop something specifically to them and don’t let them come through the booking door?
- Essence of Innocence Study (young Black men seen as less childlike, more culpable for their actions): <http://www.apa.org/pubs/journals/releases/psp-a0035663.pdf>
- Multi-Staged Model for implementation plan: phase I: RED, phase II: Behavioral Health, phase III: crime or criminogenic risk)
- Lore will ascertain whether there may be additional resources or technical assistance available.

F.) Data:

Dave and Lindsay gave overview of 2 current data requests: (1) Aggregate Data Template and (2) Behavioral Health Snapshot.

- Aggregate Data Template: Inconsistency in how race is tracked and recorded across the system.
 - Recommended solution from Data Team for the Template is to use the DA’s database since they record the same race as identified by law enforcement officers on the police report.
- Behavioral Health Snapshot: not included in the required MacArthur Template. (See, Attachment: C)
 - Using 3 databases to identify behavioral health issues among the snapshot population captured in the template.
- Institute for State & Local Governance (ISLG) of City University of New York (CUNY) – site visit scheduled for 8/10 – 8/12.

- Team will be assessing our jurisdiction's ability to track and report individual level data during the implementation phase.
- Individual interviews will be scheduled with each analytical team.

G.) Planning Team Governance:

Question as to what the governance structure is for this project. How will we know when decisions are made/ is there a formal vote?

- County Chair is the leader of this initiative.
- Partners are comfortable collaborating; however, clarity may be important.
- 21st Century Guide on Policing recommended reading for all – to be sent out as an attachment.
- Decisions will be tracked and the project coordination team will work to send out list of decisions that need to be made with meeting agendas for partners to review beforehand.
- Voting process: Thumbs up/down majority with discussion as needed.
- Are we approaching our grant request from a single lens of RED or RED/BH?

H.) Next Steps:

Focus of next Site Visit/ Meeting:

- Prioritization of Low-Level Offenders
- Proposal to spend from Bob Leek regarding removal of barriers around data sharing
- Review final Aggregate Data Template and BH snapshot
- Review final System Map

Upcoming Meetings:

- 2nd Site Visit: July 30th - 31st
- 3rd Site Visit will be changed: Operations Team will meet on 9/1 and Policy Team on 9/2



Attachment: A

Multnomah County – SJC Policy Team Vision:

Beyond Jail: A Just and Equitable System for a Safe, Healthy Community

Definitions:

Justice: _____

Equity: _____

Safety: _____

Health: _____

Principles:

1. Accountability over punishment: jail is the last alternative for community safety and offender processing
2. Building legitimate and appropriate alternative capacity and access
3. Risk-based and evidence-based decision-making
4. Wise and strategic use of public resources
5. Data-driven planning, implementation, and on-going evaluation to maintain a public safety system learning culture where continual adjustments made based on data
6. Connecting systems: behavioral health treatment, education, workforce, health/ medical resources, and human services

Dictionary Definitions of Terms

Justice: the quality of being just, righteous, equitable to uphold rightfulness or lawfulness.

Equity: fairness, impartiality, inclusion towards all concerned and implies giving as much advantage, consideration or latitude to one party as it is given to another.

Safety: the state of being free from the occurrence or risk of injury, danger, or loss.

Health: a state of complete physical, mental and social well-being and not merely the absence of disease or infirmity



Attachment: B

SJC Operations Team – Highlighted Decision Points/ Recommendations:

1. Review/ Analyze impact of Open Booking
2. Use Risk as the lens at each decision point
3. Review Pre-Arrest decision point
 - a. Analyze impact of discretionary decisions on RED and MH issues
 - b. Alternatives are needed beyond jail
4. Review Presiding Judge Orders (PJO) at Booking/ Recog decision point
 - a. Alternative response for Behavioral Health issues?
5. Aid & Assist
 - a. Focus on Community-based options for treatment and restoration
 - b. Increase support for Forensic Diversion Program
 - c. MCSO initiate hearings
6. Arraignment Release Decision Point
 - a. What are other possible options?
 - b. Electronic fix to time for Defense Bar to write reports
 - c. Timeliness of police reports at pretrial
7. Early Release from Jail
 - a. Not enough treatment capacity and supportive services to meet need
 - b. Individuals without family/ other advocates are disadvantaged as they will sit in jail while others may be able to create treatment linkages needed to convince judge to release to treatment
8. Bench Probation Violations
 - a. Additional unintended us of dispositional sentencing
 - b. Misdemeanor revocations (<1yr)



Attachment: C

